# DIVISION OF HEALTH PLANNING AND RESOURCE DEVELOPMENT (THURMAN) AUGUST 2004

CON Review: HG-NIS-0604-020 Magnolia Regional Health Center Establish Mobile PET Services Capital Expenditure: \$-0-Location: Corinth, Mississippi

## **STAFF ANALYSIS**

## I. PROJECT SUMMARY

#### A. Applicant Information

Magnolia Regional Health Center is a not-for-profit corporation operating a health care facility authorized to do business in the State of Mississippi. Magnolia is governed by a five-member board. Two members of the five-member Board are elected by City of Corinth officials, two members are elected by Alcorn County officials and one member is elected by both the City of Corinth and Alcorn County officials.

Magnolia does not have existing obligations to provide uncompensated care or community service. Nevertheless, Magnolia states that it will provide PET services at reduced fees or at no charge for persons who are unable to pay. Magnolia will participate in the Medicaid and Medicare programs to the extent allowed by those programs. The facility is accredited by the Joint Commission on the Accreditation of Healthcare Organizations.

## B. Project Description

Magnolia Regional Health Center (MRHC) is requesting Certificate of Need (CON) authority to establish mobile Positron Emission Tomography (PET) services at its facility two days per month for ten (10) hours each day. Magnolia will contract with Insight Health Corporation (Insight) to provide mobile PET services. This contract has not been finalized as it is contingent upon the granting of a Certificate of Need for this application. The mobile trailer will park on an existing pad previously used by a mobile MRI scanner in the parking lot adjacent to Magnolia's location. The PET services will complement the diagnostic imaging services currently being offered at Magnolia.

MRHC has a radiology department which is staffed by highly trained technologists. The X-Ray department employs the latest diagnostic equipment. Diagnostic imaging offers the following services in the center:

- (1) CT Scanning
- (2) MRI
- (3) Nuclear Medicine
- (4) Ultrasound
- (5) Bone Densitometry
- (6) Portable Exams
- (7) C-Arm
- (8) Diagnostic Radiology Procedures

Magnolia's Outpatient Diagnostic Imaging Center offers the same services (except Nuclear Medicine) as the hospital with the addition of mammography. The addition of mobile PET services will allow MRHC to complement its service to the community at little additional expense.

No construction will be necessary because the PET scanner trailer will sit on an existing concrete pad. An initial one-time charge will be necessary to set up the associated electrical and telephone service for the trailer. MRHC anticipates the obligation of the capital expenditure on this project within 60 to 90 days of CON approval. Services will begin as soon as the site for the mobile trailer is completed. Magnolia will provide mobile PET services at its facility two days per month for ten (10) hours each day. This schedule may be adjusted depending on the demand for service.

#### II. TYPE OF REVIEW REQUESTED

The Mississippi State Department of Health reviews applications for the establishment of PET services in accordance with Section 41-7-191, subparagraph (1) (d)(xv) Mississippi Code 1972 Annotated, as amended, and duly adopted rules, procedures, plans, criteria, and standards of the Mississippi State Department of Health.

In accordance with Section 41-7-197(2) of the Mississippi Code of 1972 Annotated, as amended, any affected person may request a public hearing on this project within 20 days of publication of the staff analysis. The opportunity to request a hearing expires September 7, 2004.

## III. CONFORMANCE WITH THE STATE PLAN AND OTHER ADOPTED CRITERIA AND STANDARDS

## A. State Health Plan (SHP)

The **FY 2004 State Health Plan** addresses policy statements, criteria and standards which an applicant is required to meet before receiving CON authority to provide PET Scanning services. The application submitted by Magnolia Regional Health Center is in substantial compliance with applicable policy statements and criteria and standards contained in the **FY 2004 State Health Plan**.

# SHP Policy Statement (PS) Regarding PET

**PS 2. Indigent/Charity Care**: The applicant states that it will provide a reasonable amount of indigent/charity care.

**PS-5 Access to Supplies**: Applicant states that it has access to all necessary radiopharmaceuticals.

**PS-6 Services and Medical Specialties Required**: The applicant submits that MRHC has a radiology department which is staffed by highly trained technologists. The X-Ray department employs the latest diagnostic equipment. Diagnostic imaging offers CT Scanning, MRI, Nuclear Medicine, Ultrasound, Bone Densitometry, Portable Exams, C-Arm, and Diagnostic Radiology Procedures services in the center. The applicant states that all the required services and specialties are or will be available at Magnolia.

**PS-8 CON Approval**: The applicant proposes to provide mobile PET services through the utilization of a mobile PET scanner unit. This equipment will provide services to a route that will also include other hospitals.

**PS-13 Certification:** Magnolia will utilize a mobile PET vendor for the provision of PET services. Magnolia is applying for a CON through the Mississippi State Department of Health to offer mobile PET scanner services. Insight has not designated which of its two machines will service the MRHC location. However, both units are CON-approved under CONs #R-0494 and #R-0495.

#### SHP Criterion 1- Need

The Certificate of Need criteria and standards for the acquisition or otherwise control of a Positron Emission Tomography (PET) scanner and related equipment outlined in the FY 2004 Mississippi State Health Plan states that an entity desiring to acquire or to otherwise control the PET scanner must project a minimum of 750 clinical procedures per year, and must document a minimum population base of 300,000 per PET scanner unit.

Currently, North Mississippi Medical Center is the only facility authorized for PET in the applicant's service area. Magnolia intends to join a mobile route operated by Insight which is already providing PET services in Mississippi. Therefore, the need criterion is already met. Magnolia states that there is a backlog for PET services at the only provider in the area.

Insight has two machines operating in Mississippi. The first unit goes to the Hattiesburg Clinic, Jeff Anderson Memorial Regional Medical Center (Meridian), Memorial Hospital at Gulfport, Singing River Hospital (Pascagoula), North Mississippi Medical Center (Tupelo), Thomas Hospital (Fairhope, Alabama), and Williamson Medical Center (Franklin, Tennessee). This unit performed 1,312 procedures from June 1, 2003, to May 31, 2004.

The second unit goes to Eliza Coffee Rehab (Florence, Alabama), Shoals Hospital (Shoals, Alabama), Gateway Health System (Clarksville, Tennessee), Williamson Medical Center (Franklin, Tennessee), Spartanburg General Hospital (Spartanburg, South Carolina), North Mississippi Medical Center (Tupelo), Memorial Hospital at Gulfport (Gulfport), Jeff Anderson Outpatient Services (Meridian), Hattiesburg Clinic (Hattiesburg), Greenwood-Leflore Medical Center (Greenwood), and South Central Regional Medical Center (Laurel). This unit performed 1,015 procedures from June 1, 2003, to May 31, 2004.

## SHP Criterion 2 - Registered Entity

Magnolia requests approval to provide PET services at its hospital facility through the utilization of a mobile PET scanner unit, which will be owned and operated by a mobile PET vendor. Magnolia affirms that the vendor is authorized to do business in the State of Mississippi.

## SHP Criterion 4 - Assurances

The applicant affirms that PET services will be offered in a physical environment that conforms to federal standards, manufacturer's specifications, and licensing agencies' requirements.

## SHP Criterion 5- Approval from Radiological Health

The applicant affirms that it shall receive approval from the MSDH Division of Radiological Health for the proposed site, plans, and equipment.

#### SHP Criterion 6 - Availability of Equipment

This project will have access to all necessary cyclotron-produced radio-pharmaceuticals from an off-site medical cyclotron and a radio-pharmaceutical production facility within a two hour air transport radius.

## SHP Criterion 7- FDA Approval

Magnolia will utilize a mobile PET vendor for the provision of mobile PET scanning equipment. The vendor will utilize equipment certified for clinical use by the U. S. Food and Drug Administration.

#### SHP Criterion 8- Staffing Availability

Magnolia affirms that all nuclear medicine imaging physicians associated with Magnolia are licensed by the State for the handling of medical radio nuclides. Magnolia also states that C. Michael Currie, MD is a board certified neuroradiologist qualified to supervise performance of and interpretation of PET scans. He, or a qualified associate, will be available during performance of PET exams performed at Magnolia. Dr. Currie has previously been involved in the design and construction of PET scanners. Dr. Currie's Curriculum Vitae is included in the application.

## SHP Criterion 9- Medical Emergencies

The applicant states that if a medical emergency arises, the technologist will immediately notify the nurse and supervising physician at Magnolia. If further medical care is needed, the patient will be taken to Magnolia's Emergency Department which is staffed 24 hours a day, seven days a week, with physicians and registered nurses. The staff is trained specifically in Emergency Care and maintains certification in ACLS, PALS, and BTLS.

## SHP Criterion 10- Referral System

The applicant affirms that referrals from local providers will be accepted and will be accommodated to the extent possible.

#### SHP Criterion 11- Established Protocols

The applicant affirms that protocols will be established to assure that all clinical PET procedures performed are medically necessary and cannot be performed as well by other, less expensive, established modalities.

#### **SHP Criterion 12- Maintenance of PET Procedures**

The applicant states they will maintain current listings of appropriate PET procedures for use by referring physicians.

## SHP Criterion 13 - Maintenance of Required Data

Magnolia affirms that the facility will record and maintain the information required by this criterion and shall make the data available to the Mississippi State Department of Health regarding the operation of the PET equipment. Also, the facility states it will record source of payment for procedures and the total amounts charged during the fiscal year.

#### SHP Criterion 14 - Contracts

The applicant included a copy of the contract in the application.

## SHP Criterion 15- CON Exemption/Approval

Magnolia is applying for a CON through the Mississippi State Department of Health to offer mobile PET scanner services. Insight has not designated which of its two machines will service the Magnolia location. However, both units are CON-approved under CONs #R-0494 and #R-0495.

#### B. General Review (GR) Criteria

Chapter 8 of the *Mississippi Certificate of Need Review Manual, 2000*, addresses general criteria by which all CON applications are reviewed. This application is in substantial compliance with general review criteria.

## GR Criterion 2 - Long Range Plan

Magnolia plans to be a full service diagnostic imaging facility. The ability to offer PET services will further Magnolia's goal. Magnolia has patients who either have to go elsewhere to have these services, or go without. Magnolia has experienced increasing requests from its patients and referring physicians for PET services.

#### **GR Criterion 3- Availability of Alternatives**

Magnolia considered purchasing a PET scanner unit, however, this alternative was rejected. Leasing the services of a PET scanner already operating in Mississippi was considered to be a much more efficient use of available resources.

## **GR Criterion 4 - Economic Viability**

Three year operating projections reflect a first year net income of \$9,457, a second year net income of \$27,965, and a third year net income of \$56,362.

#### GR Criterion 5 - Need for the Project

Currently, North Mississippi Medical Center is the only facility authorized for PET in the applicant's service area. Magnolia intends to join a mobile route operated by Insight which is already providing PET services in Mississippi. Therefore, the need criterion is already met. Magnolia states that there is a backlog for PET services at the only provider in the area.

Insight has two machines operating in Mississippi. The first unit goes to the Hattiesburg Clinic, Jeff Anderson Memorial Regional Medical Center (Meridian), Memorial Hospital at Gulfport, Singing River Hospital (Pascagoula), North Mississippi Medical Center (Tupelo), Thomas Hospital (Fairhope, Alabama), and Williamson Medical Center (Franklin, Tennessee). This unit performed 1,312 procedures from June 1, 2003, to May 31, 2004.

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#### **GR Criterion 6- Accessibility**

Magnolia does not discriminate against and will provide access to the poor, physically handicapped, women, elderly, or members of racial and ethnic minorities. Historically, Magnolia has provided approximately 13 percent of its care to the Medicaid patients.

#### **GR Criterion 7- Information Requirement**

Magnolia affirms that they will record and maintain the information required by this criterion and shall make the data available to the Mississippi State Department of Health within fifteen (15) business days of request.

## GR Criterion 8 - Relationship to Existing Health Care System

This project should not have significant impact on the health care systems in General Hospital Service Area 1.

## GR Criterion 9 - Availability of Resources

Magnolia affirms that all nuclear medicine imaging physicians associated with Magnolia are licensed by the State for the handling of medical radio nuclides. Magnolia also states that C. Michael Currie, MD is a board certified neuroradiologist qualified to supervise performance of and interpretation of PET scans. He, or a qualified associate, will be available during performance of PET exams performed at Magnolia. Dr. Currie has previously been involved in the design and construction of PET scanners. Dr. Currie's Curriculum Vitae is included in the application.

## GR Criterion 10- Relationship to Ancillary or Support Services

The applicant anticipates that there will be no adverse effect on ancillary or support services.

## GR Criterion 15 - Quality of Care

Magnolia is accredited by the Joint Commission on the Accreditation of Healthcare Organizations, licensed by the Mississippi State Department of Health, and is certified to participate in the Medicare and Medicaid programs.

## IV. FINANCIAL FEASIBILITY

## A. Capital Expenditure Summary

There will be no capital expenditure incurred as a result of this project.

## B. Method of Financing

No debt is incurred as a result of this projected.

## C. Effect on Operating Cost

The applicant projects total gross patient revenues of \$225,000, \$450,000, and \$675,000 the first, second, and third year of operation, respectively; and expenses of \$84,750, \$160,450, and \$226,260 for the first three years of operation; and a net income of \$9,457, the first year, a second year net income of \$27,965, and a third year net income of \$56,362.

The applicant provided the following operation statement for the first three years:

|                        | YEAR 1             | YEAR 2             | YEAR 3             |
|------------------------|--------------------|--------------------|--------------------|
| GROSS REVENUE          | \$<br>225,000.00   | \$<br>450,000.00   | \$<br>675,000.00   |
| Charity/Indigent Care* | \$<br>(4,500.00)   | \$<br>(9,000.00)   | \$<br>(13,500.00)  |
| Contractual            | \$<br>(119,543.00) | \$<br>(239,085.00) | \$<br>(358,628.00) |
| Bad Debt*              | \$<br>(6,750.00)   | \$<br>(13,500.00)  | \$<br>(20,250.00)  |
| NET REVENUE            | \$<br>94,207.00    | \$<br>188,415.00   | \$<br>282,622.00   |
| EXPENSES               |                    |                    |                    |
| Salaries & Benefits    | \$<br>2,000.00     | \$<br>4,400.00     | \$<br>6,660.00     |
| Supplies               | \$<br>24,750.00    | \$<br>49,500.00    | \$<br>74,250.00    |
| Utilities              | \$<br>1,750.00     | \$<br>1,550.00     | \$<br>1,600.00     |
| Lease Cost (Scanner)   | \$<br>56,250.00    | \$<br>105,000.00   | \$<br>143,750.00   |
| TOTAL                  | \$<br>84,750.00    | \$<br>160,450.00   | \$<br>226,260.00   |
| NET INCOME             | \$<br>9,457.00     | \$<br>27,965.00    | \$<br>56,362.00    |
| Number of Patients     | 75                 | 150                | 225                |
| Number of Procedures   | 75                 | 150                | 225                |
| Avg. # Procedures      | 1                  | 1                  | 1                  |
| Cost of Treatment      | \$<br>1,130.00     | \$<br>1,069.67     | \$<br>1,005.60     |
| Charge for Treatment   | \$<br>3,000.00     | \$<br>3,000.00     | \$<br>3,000.00     |

<sup>\*(</sup>Bad debt patients 3 percent) (medically indigent patients 1 percent, and charity care patient 1 percent).

#### D. Cost to Medicaid/Medicare

Based on the gross patient revenue projected in this project, the impact of the project on third party payers is as follows for the first year:

| Cost to Medicaid/Medicare & Other Payers |                           |                 |           |  |  |  |
|--|---------------------------|-----------------|-----------|--|--|--|
| Payor Mix                                | Utilization<br>Percentage | First Year Cost |           |  |  |  |
| Medicaid                                 | 13.0%                     | \$              | 11,017.50 |  |  |  |
| Medicare                                 | 54.0%                     | \$              | 45,765.00 |  |  |  |
| Blue Cross                               | 10.0%                     | \$              | 8,475.00  |  |  |  |
| Other Payers                             | 17.0%                     | \$              | 14,407.50 |  |  |  |
| Self Pay                                 | 6.0%                      | \$              | 5,085.00  |  |  |  |
| Total                                    | 100.0%                    | \$              | 84,750.00 |  |  |  |

Magnolia projects the amount of bad debt (3%), medically indigent (1%), and charity care (1%) to be approximately 5% of the gross patient revenues.

## V. RECOMMENDATION OF OTHER AFFECTED AGENCIES

The Division of Medicaid was provided a copy of this application for comment. The Division of Medicaid does not anticipate any increased cost to Medicaid for inpatient hospital services and that outpatient services will be paid as outlined in the State Plan. The Division of Medicaid does not oppose this application.

## VI. CONCLUSION AND RECOMMENDATION

This project is in substantial compliance with the criteria and standards for the acquisition or otherwise control of a Positron Emission Tomography (PET) scanner and related equipment as contained in Chapter IX of the FY 2004 Mississippi State Health Plan; Chapter 8 of the Mississippi Certificate of Need Review Manual, 2000; and all adopted rules, procedures, and plans of the Mississippi State Department of Health.

The Division of Health Planning and Resource Development recommends approval of this application submitted by Magnolia Regional Health Center.